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Water Markets Key to Long-Term Growth in Texas Economy Keith R Phillips

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Drought in Texas Medina Lake 2014





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Drought in Texas

- 80 percent of Texas is abnormally dry
- Outside of East Texas, most of the state is suffering from mild to moderate drought.
- 2011 saw the most severe drought in the state since 1956, and recent years have seen continued arid weather



extremely wet very wet moderately wet slightly wet incipient wet spell near normal incipient dry spell mild drought moderate drought severe drought



Water Supplies

- Surface water supplies drying up throughout West and South Texas
 - Medina Lake near San Antonio at 3 percent, less than 8,000 acre-feet available out of 250,000 capacity
 - Twin Buttes Reservoir in San Angelo, with 200,000 acre-foot capacity, has been empty since November
- As summer approaches, many reservoirs remain far below their capacity and will continue to be strained further



Water Supplies

- Due to rapidly growing cities, water demand is projected to rise by 5.4 percent by 2020.
- Over the same period, due to weather, excessive pumping, and lack of infrastructure, statewide water supply is projected to fall by 3.3 percent.





Who Uses Water

- Agriculture accounts for 60 percent of water use in Texas
- Municipalities use just 27 percent but this share will continue to rise as cities grow rapidly
- In Texas, little movement of water between agriculture and municipalities or across geography



Surface Water

- Surface water accounts for 40 percent of Texas' water supply and 62 percent of water for metros
- While the state owns surface water, property rights to its use are well defined.
- Well functioning markets exist in some areas of the state such as the Lower Rio Grande Valley



Market Challenges in Surface Water

- 23 water authorities own 70 percent of surface water rights
- Inflexible "take-or-pay" contracts give no incentive to conserve in times of scarcity
- Water often over allocated



LCRA Decides who Gets the Water

LRCA 2011 Water Use

LRCA 2012 Water Use





Groundwater

- Groundwater accounts for 60 percent of Texas' water supply and 80 percent of agricultural irrigation
- Aquifers often very large and movement of water across users often very cheap
- "Right (rule) of capture" stipulates that water is not owned until it is pumped out of the ground.



Challenges for Markets for Groundwater

- Right of Capture results in the Tragedy of the Commons - Aquifer authorities have tried to get around the law by setting up co-ops but on shaky legal grounds
- In issuing rights, need lots of buyers and sellers

 may need to take into account acreage above
 aquifer as well as historical pumping.
- "Use it or Lose it" provisions inefficient
- Need to deal with third party issues
- Minimize exempt wells



Things To Do Now

- Overturn rule of capture for groundwater
 - Use everything we know to issue private property rights in a manner that creates efficient markets – lots of buyers and sellers, anti-trust provisions, clear property rights
- In surface water, move toward more buyers and sellers, not fewer
- Eliminate/avoid inefficient rules such as "use it or lose it" and "Take or Pay"
- Encourage short-term spot markets



I am optimistic about the future

- If water markets can thrive in California then they certainly can in Texas
- 60 percent of water in Texas is used by agriculture, which represents less than 2 percent of state GDP – plenty of room for sales of water to thirsty cities and industries
- If we do things right (have efficient water markets) price of water will likely rise in the future, but this is much better than reduced availability and rationing

